Trends in Preparing and Implementing Natural Community Conservation Plans (NCCPs): Challenges and Opportunities

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Where are the latest trends in HCP/NCCPs pointing?

Will the HCP/NCCPs of the future be more standardized and systematic in California?

When will all of the state be covered?



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Introduction: A Look at the Present

Natural Community Conservation Planning (NCCP) Act

(1991, 2000, 2003) California Fish and Game Code Chapter 10, Sections 2800-2835

Alternative is Incidental Take Permit (Section 2080 et seq.)



NCCP Goals

- Protect and recover biological diversity
- Prevent future species listings
- Allow compatible and appropriate use



Characteristics of Regional Conservation Plans

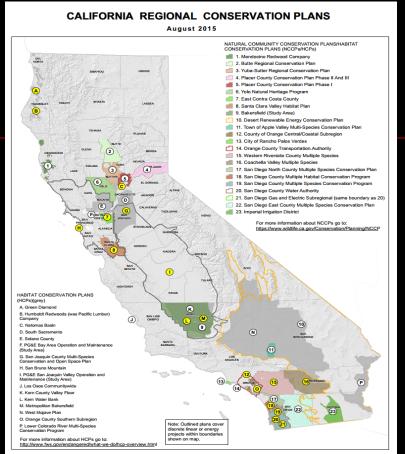
- Locally-driven collaborative partnerships
- Broad geographic scope
- Ecosystem-based approach
- Conservation, management, and monitoring in perpetuity



NCCP Standards

- Independent Scientific
 Input
- Species Recovery Within the Plan Area
- Conservation Commitment Independent of Impacts





NCCP: Natural Community Conservation Plan (California Fish and Game Code §2800) HCP: Habitat Conservation Plan (Federal Endangered Species Act Section 10)



HCP/NCCP - Planning Stage
 HCP/NCCP - Implementation Stage
 HCP - Planning Stage
 HCP - Implementation Stage

Conservation plans may be in various stages of review, and subject to change. In some cases, boundaries have not been submitted by participants, and are estimated locations.

Data Sources: Conservation Planning Areas: California Department of Fish and Wildlife, U.S. Fish and Wildlife Service, Bureau of Land Management, Mendocino Redwood Company, San Diego Association of Governments, and Coachella Valley Association of Governments, CALFED Bay Delta Program, City of Bakensfield.

Projection: Teale Albers, units in meters, NAD83. D.Mastalir 20150821

22 active NCCP/HCPs covering over 9.5 million acres

9 are approved and permitted; 13 are in the planning phase

Number of Species¹ in California Natural Community Conservation Plans (NCCPs)²

August 2015

Species Covered by NCCPs	Plant	Invertebrate	Fish	Amphibian	Reptile	Bird	Mammal	Total
Total FE, FT, SE, ST	59	13	14	6	6	21	12	131
Total FE, FT, FC, FPT, SE, ST, SCE, SCT, SR	66	14	14	6	7	21	13	141
Total FE, FE, FC, FPT, SE, ST, SCE, SCT, SR, CSSC, CFP, CNPS	231	14	18	11	20	53	31	378
Total With and Without Special Status	282	26	18	14	34	88	46	508

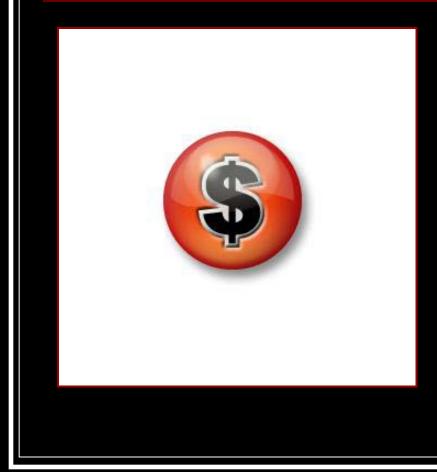
Species With a Portion of Their Range in an NCCP Plan Area	Plant	Invertebrate	Fish	Amphibian	Reptile	Bird	Mammal	Total
Total FE, FT, SE, ST	84	18	21	7	8	21	19	178
Total FE, FT, FC, FPT, SE, ST, SCE, SCT, SR	97	20	21	7	8	21	21	195
Total FE, FE, FC, FPT, SE, ST, SCE, SCT, SR, CSSC, CFP, CNPS	646	20	33	18	26	52	61	856
Total Vertebrate Species With and Without Special Status	////		97	47	76	350	163	733

Legend						
FE = Federal Endangered	SE = State Endangered	SR = State Rare				
FT = Federal Threatened	ST = State Threatened	CSSC = California Species of Special Concern				
FC = Federal Candidate	SCE = State Candidate Endangered	CFP = California Fully Protected				
FPT = Federal Proposed Threatened	SCT = State Candidate Threatened	CNPS = California Native Plant Society List 1 and 2				

¹ The term species is used throughout this document, although special status may be at the level of species, subspecies, variety, or Evolutionarily Significant Unit (ESU). ² NCCPs in both preparation and implementation phases are included. To date, there are 22 NCCPs statewide – 13 in preparation and 9 in implementation.



Funding



Funding Challenge:

Decrease in federal funding for land acquisition related to HCPs and NCCPs

2010 - \$40.9 million 2011 - 28.6 2012 - 15.0 2013 - 14.2 2014 - 17.9 2015 - 20.3

Perception that need is unique to California



Funding Opportunity:

Formation of a National HCP Coalition that includes other states similar to California



Funding Challenge:

State bond sources such as Proposition 84 funds are now limited.



Funding Opportunities:

New sources of funds such as Proposition 1 Restoration Grants are compatible with NCCPs - \$285 million over a 10 year period, plus \$87.5 million in projects that benefit the Delta



Funding Challenge:

NCCPs have traditionally relied on land development impact fees.

Some NCCPs will experience minimal development within their planning areas.



Funding Opportunities:

Creative solutions are tied to impacts other than land development.

Voter Approved Sales Tax Increases for Transportation (Orange County, San Diego County)

Nitrogen Deposition Fees (Santa Clara County)



New Planning and Management Challenges Such as the Effects of Climate Change



Climate Change Challenge:

Uncertainties in how species ranges may shift or natural communities assemble and disassemble.



Climate Change Opportunity:

Large connected reserve systems required of NCCPs are still the primary strategy for mediating the effects of climate change on species distributions.



Climate Change Opportunity:

We now know that future NCCPs need to include a more robust analysis of climate change and a more explicit adaptive management and monitoring strategy to respond to its effects.

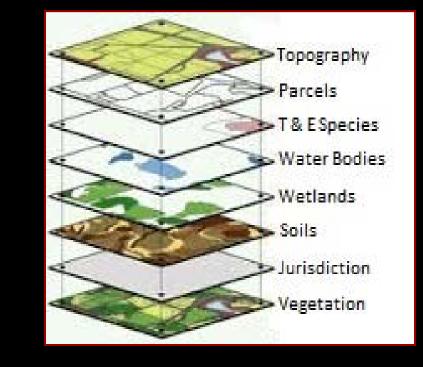


Climate Change Opportunity:

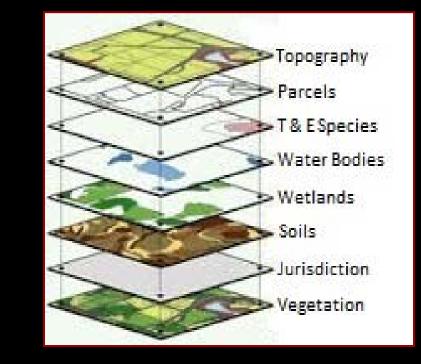
An increasing amount of data is available to incorporate into planning and management.

Climate change vulnerability assessments are one example:

https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Climate-Change

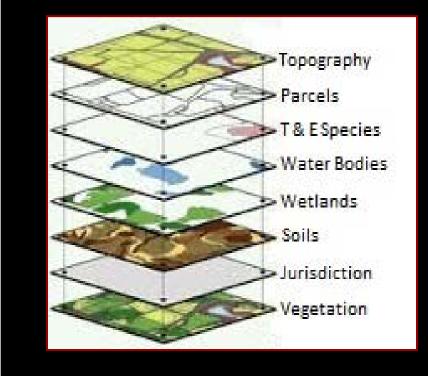


Data and Technology



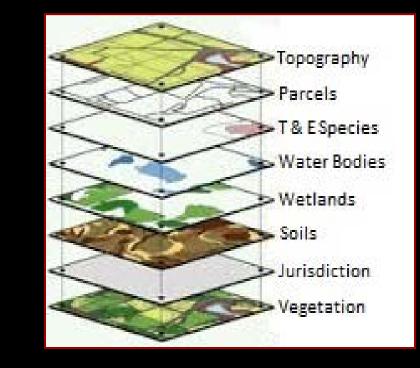
Data and Technology Challenge:

Regional conservation planning requires a lot of data!



Data and Technology Opportunities:

Legislative support for meeting data needs (Section 1930.5 Fish and Game Code now includes direction to identify essential wildlife corridors and linkages and to prioritize vegetative data development.)



Data and Technology Opportunities:

Technology such as cloud computing facilitates data sharing across agencies.



Structure of the Plans and Permits Themselves

Section 404 Clean Water Act (USACE)

Section 401 Clean Water Act (USEPA)



Porter-Cologne Water Quality Control Act (SWQCB) Master Streambed Alteration Agreement (CDFW) Local Ordinances Related to Wetland Impacts

Plan and Permit Structure Challenge:

Trend is to integrate all regional permits into an NCCP or HCP.

Increasing complexity adds to time needed to prepare plans.



Plan and Permit Structure Opportunity:

Stakeholders and public to benefit from real permit streamlining, which increases the support for regional conservation plans.



Plan and Permit Structure Opportunity:

Agencies also creating planning process flowcharts and planning document templates, which leads to ...



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Yes, we hope so. That is the plan.



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Two surveys were conducted in 2014 (HCP Coalition, CDFW, USFWS) on how to maximize efficiency in preparing regional habitat conservation plans.

Respondents suggested a number of templates would be useful for process flow, timelines, plan chapters, and Implementing Agreements.

https://www.wildlife.ca.gov/Conservation/Planning/NCCP/CDFW-Guidance

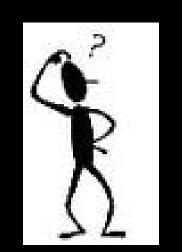


Will the HCP/NCCPs of the future be more standardized and systematic in California?

Each new proposed plan presents new challenges.

Proposed Unconventional NCCPs

Aquatic based



Overlapping multiple land use jurisdictions, some of which

Single Fully Protected species

have NCCPs underway

Working landscapes (timber harvest, agriculture) remaining in private ownership



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Not all proposals or areas of the state may be appropriate for an NCCP.



Concluding Thought:

Despite challenges and uncertainties ...

NCCP Act (2003) remains one of the most powerful tools for biodiversity conservation in California.

https://www.wildlife.ca.gov/Conservation/Planning/NCCP

