

#### **California Licensed Professional Forester**



California Department of Forestry and Fire Protection

### Licensed Pest Control Advisor









Retired – 35 yrs

#### NRM-VMS,INC

Creating Sustainable Right of Ways with IVM and IRM

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#### Closed Chain of Custody for Herbicide Use in the Utility Vegetation Management Industry

Creation of an Industry Best Management Practice

# What Constitutes A Close System?

- Closed in the physical sense.
- Closed connections at transfer points.
- Tamper-evident seals (EPA Reg. 8/11/11)



Micromatic<sup>TM</sup> valve connection to Supply Container

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# Why UAA is proposing a new BMP

- Proactive leadership in advance of new container regulations.
- Design the potential for errors out of, and quality into, UVM processes.
- Reduce risk of adverse exposures.
- Environmental stewardship.

# **Regulatory Trends**

- 2006 New container regulations and guidance on custom formulations.
- 2007 New labelling requirements including more specific references to appropriate container and rinsate disposal.
- 2009 Proposed recycling initiative, which is currently tabled.
- 2011 New regulations related to use of reusable containers including tamper evident seals.

# What Is a Closed Chain of Custody?

- Focus is on the end-to-end "Supply Chain":
  - the logistical aspects of herbicide shipping, distribution, storage and mixing.
- Includes the management of the waste stream, including rinsates and empty containers.
- "Closed" in sense of physical system.
- "Closed" in the sense of documented ownership.

# **A Best Management Practice (BMP)**

- The BMP joins others produced by UAA:
  - "BMP Utility Pruning of Trees", 2004
  - "BMP Integrated Vegetation Management", 2007
  - "BMP Western Hazard Tree Mitigation", 2009
- It establish an end-to-end strategy for managing the chain of custody for herbicides from manufacturer to custom blender, distributor, utility owner, and applicator.
- The BMP establishes overall constructs expectations while allowing commercial variations in specific methods.

# **UAA Oversight Committee**

- Lynn Grayson, American Electric Power
- Steve Hopkins, USEPA
- Dave Schoonover, Aqumix
- Nick Hoffman, EcoPak
- Fred Whitford, Purdue University
- Sam Quattrocchi, Dow AgroSciences
- Jim Orr, Asplundh Tree Expert Company

### First Task(Oct '09): Survey of Utility Vegetation Management Industry

- An internet-based survey of:
  - Current Practices
  - Experience
  - Perceptions
- Focused on herbicide handling and supply chain logistics.
- Survey population was UAA membership.
- The survey established a baseline of the "as is" situation.

#### Perceived Value of CCC: Areas if Opportunity



### Second Task (Q4, '09): Process Benchmarking

- Develop project-specific process benchmarking methods.
- The designed called for formal case studies that defined:
  - The business & regulatory environment.
  - What drives and constrains the process.
  - Process inputs and outcomes.
  - The process itself.
- An initial list of ten potential study sites were identified, and narrowed down to a final group of five.

# **Five Early Adopters Case Studies**

- Site visits & interviews conducted in January 2010.
- Study sites:
  - 1. Oklahoma Gas & Electric
  - 2. Northeast Rural Services
  - 3. Duke Power
  - 4. Duquesne Light
  - 5. Alleghany Power
- Stakeholder Groups:
  - Asset Owners the utilities
  - Service Providers the applicators
  - Distributors
  - Custom Blenders

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#### Task Three (Feb, '10): Financial Analysis of the Business Case

Development of a four-part financial model that evaluated the costs & benefits of:

- 1. Returnable-reusable vs. one-way disposable containers. (*the container cycle*)
- 2. Closed vs. open containers and system. (*the integrity* <u>cycle</u>)
- 3. Automated tracking (inventory) system vs. nothing or paper tracking. (*the custody cycle*)
- 4. A head-to-head cost comparison of a mixed ready-toapply gallon using Custom Blends in R/R Supply Containers vs. conventional one-way package goods.

#### Four UVM Application Variants Were Assessed

- 1. Low Volume (LV) Basal applications
- 2. LV Foliar applications
- 3. Conventional High Volume(HV) Foliar (a.k.a "hydraulic foliar") applications
- 4. Aerial applications

Each are different enough in method, formulation, and cost to warrant their own financial analysis.

# Direct Costs Included in the Analysis:

- Includes costs of all A.I.'s, diluents, adjuvants, mixing fees, etc.
- Includes capital cost of set-up. e.g. modification to application equipment, acquiring fleet of containers, etc.
- Includes variable cost implications such as:
  - Impact on crew productivity
  - Cost of container and rinsate disposal.
- Includes logistical costs such as shipping and inventory.

Lowest common denominator ("apples to apples"): The full cost of a mixed and ready-to-apply gallon. jwgoodfellow@msn.com

#### Indirect Costs and Benefits, a.k.a. "Channels of Value Creation"

- Regulatory Compliance
- Safety
- Efficacy
- Quality
- Risk Management
- Environmental Stewardship

## **Results of Financial Analysis**

(5-yr NPV on a *Ready-to-Apply Gallon basis*)

Application Type	R/R Supply Container	Closed System Fittings	R/R Closed Supply Container	Tracking	Buy as Custom Blend	All BMP Elements
RTA: LV Basal	\$1.13	(\$0.64)	\$0.49	\$0.07	\$0.25	\$0.81
DC: LV Foliar	\$0.08	\$0.00	\$0.08	\$0.00	(\$0.04)	\$0.04
DC: HV Foliar	\$0.04	(\$0.01)	\$0.03	\$0.00	\$0.01	\$0.04
DC: Aerial	\$0.12	(\$0.05)	\$0.07	\$0.02	\$0.42	\$0.51

### **The Financial Business Case** "White Paper"

- A financial business case study related to adoption of the new BMP has been produced.
- It is based on practices defined in the BMP.
- It is intended to provide decision makers with a thorough assessment, comparing the traditional approach (open system, disposable containers) to the new BMP.

#### Task Four: Establishing the new "Closed Chain of Custody" BMP

- March 2010 Conducted concurrently with development of the Financial Business Case.
- An iterative collaborative process using Delphi Analysis techniques.
  - An initial hybrid BMP based on the five benchmark studies was developed.
  - A small expert stakeholder group of UAA members provided feedback.
  - A second, larger general stakeholder group validated the BMP.

### **BMP.1 - Use of Returnable Reusable Supply Containers**

#### Returnable Reusable (R/R) Supply Containers:

- Are returnable, reusable, and ultimately recyclable.
- Meet UN/DOT Class II requirements.
- Have an expected service life of 5 years or 30 return cycles.
- Graduated with English and metric unit scales





# BMP.1 - Each R/R Supply Container is Labeled

- A unique ID (bar code).
- EPA product registration numbers and product labels.
- Concentrations of all ingredients.
- A reference to the specific lot or batch contained therein.
- Application equipment-specific mixing/dilution instructions.
- Specific to the Utility project and Applicator



#### **BMP.2 - Use of Reusable Service Containers**

Service Containers are used to provide small quantities of herbicide solutions from larger containers to crews.

- The *preferred practice* is to include closed filling connections.
- The "reuse" of package good containers violates regulations



Transfer from Supply Container to Service Container via closed connections.

#### **BMP.3 - Use of Closed Connections** at Transfer Points

 The BMP promotes the use of closed interlock valve connections at each transfer point



Micromatic<sup>™</sup> vented valve coupler on supply container

#### **BMP.3 - Use of Closed Connections** at Transfer Points

- A closed connection involves a positive interlock valve or fitting.
- It is a mechanical, leakproof connection.



Camlock valve connection to spray tank

#### **BMP.3 - Use of Closed Connections** at Transfer Points

- Transfer is accomplished by a dedicated chemical resistant pump.
- Transfer pumps can be either mechanical or manual.



Shurflow 10 GPM Chemical Transfer Pump

### **BMP.3 - Use of Closed Connections at Transfer Points**

- There is a closed connection between Supply Container and the Applicator's equipment.
- The *preferred practice* is to maintain the closed system all the way to the backpack or other small spray equipment receiving a ready-to-apply mixture.



Camlock connection to backpack

# **BMP.4 - Measuring Quantities of Custom Blends**

The intent of the BMP is to reduce or eliminate the need for field measurement of quantities of the individual herbicides and adjuvants contained in the specific spray mix.

- Custom Blends supplied in the form of Ready-to-Apply formulations do not require measuring and mixing prior to use.
- The *preferred practice* is to use Custom Blends in R/R Closed Supply Containers with capacities and at concentrations that result in a 1:1 ratio of a Supply Container volume to Mix Tank or Spray Tank volume.

# **BMP.4 - Measuring Quantities of Custom Blends**

When necessary to mix at ratios other than 1:1 then:

- Amount of Dilute Concentrate required should be measured in full units
- Units should be consistent with the graduated markings on the supply container.
- The volume of any existing spray mixture in the tank should be determined.
- The volume of diluents being added to the partial tank should be determined by measurement.



# **BMP.5 - Closed System Measuring**

- The *preferred practice* is to maintain a closed system during the measuring process using:
- Calibrated transfer pumps or flow meters.
- Intermediate fixed volume transfer vessels
- Translucent graduated Supply Containers and mix/spray tanks, which allow the applicator to determine liquid levels.



### **BMP.6 - Herbicide Formulations Being Supplied**

- The *preferred practice* is for custom herbicide blends being supplied to be as complete and all-inclusive as possible.
- BMP promotes standardization on fewer core mixes.
- BMP recognizes the need for an adaptive IVM strategy involving changes in Ready-to Apply mixtures at the time of application.
- BMP recognizes need for concentrated forms of herbicides. (a.k.a. "package goods")
- BMP recognizes that dry flowables do not stay in suspension and are added during mixing.

# **BMP.7 - Mixing**

- The addition of Concentrates and Dilute Concentrates to the spray or mix tank occurs on the ROW job site and at least 100 feet away from water crossings and wetlands.
- Mixing should not be done at any location where water being used as a diluent is being acquired.
- Maintain a visible air gap between a water supply line and mix/spray tank and/or use an anti-siphon check valve when acquiring water.

# **BMP.8 - Tracking and Record Keeping**

- Container tracking included as part of the daily spray report.
- The BMP anticipates advances in information technologies.
- The *preferred practice* includes application tracking systems in the form of an electronic record that can be accessed remotely.
  - The Utility should have access to tracking data and documentation.
  - Other stakeholders should have access to data, as appropriate to their needs.



## **BMP.9 - Inventory Management**

- This BMP is intended to create a system that allows an applicator to reduce the quantity of herbicide stored in inventory at any given time.
- The *preferred practice* is "just-in-time" inventory management.
- Regulations related to custom blends prohibit Custom Blenders from producing Dilute Concentrates on a speculative basis
- The inventory of herbicides should be held in secure storage with access restricted to authorized, qualified personnel.



### **BMP.10 - Handling of Empty R/R Closed Supply Containers**

- Minimize container damage, wear and tear.
- Maintain integrity of container closure and tamper-evident seals.
- R/R Closed Supply Containers cannot be refilled by Applicators or Distributors.



Miss match of containers!

#### **BMP.10 - Handling of Empty R/R Closed Supply Containers**

- Goal is return of empties to the Custom Blender in 30 days, not to exceed 60 days.
- Empty containers may be held until a full pallet of containers is accumulated.



Pallets of empties ready for back haul

## **BMP.11 - Refilling Reusable Closed Supply Containers**

- The Custom Blenders each manages a fleet of R/R Closed Supply Containers.
- R/R Closed Supply Containers are inspected to assure the integrity of each vessel prior to reuse.
- R/R Closed Supply Containers are *"product-dedicated"*.
- R/R Closed Supply Containers are tracked on each turn.



Refilling operations at Custom Blender

### **BMP.12 - Decommissioning R/R Closed Supply Containers**

- R/R Closed Supply Containers are decommissioned and disposed of by Custom Blenders.
- The BMP promotes recycling of R/R Closed Supply Containers at end of their useful service life. (5 years or 30 turns)
- R/R Closed Supply Containers that are retired cannot be repurposed.
- Each container's unique ID number is retired and a record of the ultimate disposal maintained.

#### **BMP.13 - Use of Traditional One-Way Disposable, Open Containers**

The BMP recognizes that package good products supplied in single use disposable one-way containers will continue to be used:

- Small projects (<60 gallons, 4 -15 gal containers).
- Small applicator (<270 gal./yr., 2 pallets of 9 15 gal containers).
- Short interval projects, immediate demand, no time to receive a custom blend.
- When there is a need to add additional Active Ingredients, and adjuvants due to changing site conditions (a.k.a. "adaptive IVM).
- When using a dry flowable that is otherwise unstable in a custom blend.

#### **BMP.13 - Use of Traditional One-Way Disposable, Open Containers**

Empty one-way container regulations require:

- Container to be filled to 25% volume for each of three rinses to achieve 99% decontamination. This means that the total volume of rinsate will be the equivalent of 75% of the volume of each one-way container.
- Rinsing be done "promptly", reducing the practice of gathering up and storing empties for rinsing later off-site in large batches.

#### **BMP.14 - Commercial Considerations**

- The BMP is intended for specific reference in Utility IVM services procurement specifications.
- This BMP is intended for use by Applicators in purchase agreements for herbicides.
- The *preferred practice* is for the Applicator to purchase herbicide concentrates, Custom Blends, and Ready to Use formulations.

### **BMP.15 - Quality Compliance** Audits

- The Utility should have Quality Assurance processes that including audits of supply chain from order, through application and return of empty returnable/reusable container. *"Trust But Verify"*.
- Quality Control processes including documentation that demonstrates compliance:
  - Custom Blenders & Distributors That formulations being formulated and supplied to Applicator are as specified.
  - Applicators The formulations specified by the Utility are what has been purchased and applied
- The Custom Blender should retain samples of each batch of Dilute Concentrate produced.

### **Implementation Materials**

Currently available on the UAA web site:

- The new CCC BMP
- The Economic Business Case White Paper
- The detailed Final Report

#### http://www.utilityarborist.org/

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## **Implementation Materials**

Currently in development:

- A list of Frequently Asked Questions (FAQ).
- High level project announcements.
- A "foreman friendly" pocket field guide version of the CCC BMP.
- A Spanish language version of the pocket field guide is being considered.

# Communication

- Presented the new BMP to the UAA at Annual Conference in Chicago, July 2010
- Featured article(s) in UAA Quarterly.
- Presentations at VM Industry meetings.
- Possibility of include the new BMP at UAA regional meetings.
- Promoting the new BMP in trade publications.

# Summary

- The new BMP establishes an end-to-end strategy for managing the chain of custody from manufacturer to custom blender, distributor, utility owner, and applicator.
- It establishes constructs that accommodate commercial variation.
- It is expected to reduce the risk of potential mixing error, public and applicator exposure, and inappropriate disposal of wastes.
- It is available for incorporation in UVM vegetation management specifications.

#### Thank You.....

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